June 30, 2020

The Honorable Michael Gardner, Chairman
Alfred E. Alquist Seismic Safety Commission
2945 Ramco Street, Suite 195
West Sacramento, CA 95691

Stefan Cajina, Chief
North Coastal Section, Division of Drinking Water
State Water Resources Control Board
850 Marina Bay Parkway, Bldg P, Second Floor
Richmond, CA 94804

Subject: Wholesale Regional Water System Security and Reliability Act
Notice of Changes to the San Francisco Public Utilities Commission
Water System Improvement Program

Dear Chairman Gardner and Mr. Cajina:

Pursuant to the reporting requirements of the Wholesale Regional Water System Security and Reliability Act (Water Code § 73500 et seq.), the San Francisco Public Utilities Commission (SFPUC) respectfully submits this Notice of Change Report, describing changes adopted by the SFPUC Commission (Commission) on April 14, 2020 to the schedules of five individual projects of the SFPUC Water System Improvement Program (WSIP) and to the schedule for overall WSIP completion.

The SFPUC has made significant progress towards the implementation of the WSIP since the Commission last adopted program-wide revisions to the scope, schedule, and budget for the program in April 2018. Between March 2018 and March 2020, the dates when the SFPUC proposed, respectively, the revisions adopted by the Commission in April 2018 and now in April 2020, the overall completion of WSIP increased from 95.5% to 98.6% complete. With only one (1) Regional project remaining in pre-construction, the implementation of the program now almost exclusively focuses on construction and close-out activities. As of March 2020, all thirty-five (35) Local projects have been completed or are in closeout; six (6) Regional projects with a total value of $1,021 million are in construction; and forty-three (43) Regional projects with a total value of $2,715 million are in close-out or have been completed. The four (4) WSIP Closeout Projects for each of the San Joaquin, Sunol Valley, Bay Division, and Peninsula Regions are in various project phases. Of the forty-three (43) Regional WSIP projects with specific level of service (LOS) goals, forty-one (41) have achieved their LOS goals to date.

In early 2020, the WSIP Senior Management proposed that the Commission adopt schedule changes of between three (3) and eighteen (18) months for five...
(5) of the remaining Regional WSIP projects: Alameda Creek Recapture Project (ACRP); Calaveras Dam Replacement Project (CDRP); WSIP Closeout Project – San Joaquin; WSIP Closeout Project – Bay Division; and WSIP Closeout Project – Peninsula. These schedule changes, as adopted, extend the overall WSIP completion date to May 5, 2023, sixteen (16) months later than the previously approved program completion date of December 30, 2021. The reasons for the individual project schedule extensions, between three (3) and eighteen (18) months, are primarily delays in permitting, procurement, facility shutdown coordination, and weather-dependent field testing, and are further detailed in the attached March 13, 2020 Notice of Public Hearing. No changes to any project scopes or budgets were proposed by the SFPUC or adopted by the Commission.

On March 13, 2020, the SFPUC notified the Bay Area Water Supply & Conservation Agency (BAWSCA) that the Commission would be considering changes to the WSIP at a public hearing on April 14, 2020. At the SFPUC’s request, BAWSCA forwarded the notification to the 26 wholesale agencies it represents to comply with the change notice requirements of the Wholesale Regional Water System Security and Reliability Act. On March 13, 2020, the SFPUC also posted the Notice of Public Hearing on the SFPUC website. On April 14, 2020, following a 30-day review period and opportunity for public comment, the Commission, per Resolution No. 20-0070, adopted the proposed schedule changes. Both the Notice of Public Hearing and SFPUC Resolution No. 20-0070 are attachments to this notice.

The overall scope of the WSIP remains unchanged and no projects were deleted from the program. The LOS goals for WSIP also remain unchanged.

To facilitate distribution, this notice and accompanying attachments are also available in the Reports section of the WSIP webpage at www.sfwater.org/wsip. Please do not hesitate to contact me at (415) 554-1600 if you have questions or need additional information.

Sincerely,

Harlan L. Kelly, Jr.
General Manager

Attachments:
Notice of Public Hearing Posted on March 13, 2020
SFPUC Resolution No. 20-0070
cc: (with attachments)
   Nicole Sandkulla - Chief Executive Officer and General Manager, BAWSCA
   Tom Francis – Water Resources Manager, BAWSCA
   Mia Marvelli – Acting Vice Chair, Alfred E. Alquist Seismic Safety Commission
   Richard (Dick) McCarthy - Executive Director, Alfred E. Alquist Seismic Safety Commission
   Fred Turner - Structural Engineer, Alfred E. Alquist Seismic Safety Commission
   Marco Pacheco – San Francisco District Engineer, State Water Resources Control Board

cc: (without attachments)
   Commissioner Ann Moller Caen, President
   Commissioner Francesca Vietor, Vice President
   Commissioner Anson Moran
   Commissioner Sophie Maxwell
   Commissioner Tim Paulson

   The Honorable Assembly Member Rudy Salas, Chair, California State Assembly - Joint Legislative Audit Committee
   The Honorable Senator Richard D. Roth, Vice-Chair, California State Senate - Joint Legislative Audit Committee
   Barbara Pierce - Chair, BAWSCA
   Gustav Larson, Vice Chair, BAWSCA
   BAWSCA Member Agencies (distributed by BAWSCA)
NOTICE OF PUBLIC HEARING  
(Posted on Friday, March 13, 2020)  

NOTICE OF PUBLIC HEARING FOR CONSIDERATION OF REVISIONS TO THE SAN FRANCISCO PUBLIC UTILITIES COMMISSION (SFPUC) WATER SYSTEM IMPROVEMENT PROGRAM (WSIP)  

Tuesday, April 14, 2020  
1:30 P.M.  
City Hall, Room 400  
1 Dr. Carlton B. Goodlett Place  
San Francisco, California  

SUBJECT OF PUBLIC HEARING  
Notice is hereby given that the San Francisco Public Utilities Commission (SFPUC) will hold a public hearing as part of its regularly scheduled meeting on Tuesday, April 14, 2020, at 1:30 p.m., for the purpose of considering proposed revisions to the Water System Improvement Program (WSIP), referred to as the “March 2020 Proposed Revised WSIP.”  

PUBLIC COMMENTS ON PROPOSED REVISIONS  
All interested parties are invited to attend the public hearing and provide public comment on the proposed revisions. Individuals who are unable to attend the public hearing may submit to the SFPUC, by the time the hearing begins on April 14, 2020, written comments regarding the subject of the hearing. These comments will be brought to the attention of the Commission and will become part of the official public record. Written comments should be sent to:  
Donna Hood, Commission Secretary  
San Francisco Public Utilities Commission  
525 Golden Gate Avenue (13th Floor)  
San Francisco, CA 94102  
Email: Commission@sfwater.org  

BACKGROUND  
The Wholesale Regional Water System Security and Reliability Act (Water Code § 73500 et seq.) requires the SFPUC to provide notice that certain changes to the WSIP are to be considered. Specifically, the SFPUC is required to provide written notice no less than 30 days before a meeting if the SFPUC is to consider the adoption of program changes that would delay the completion dates for WSIP projects and/or result in the construction of different projects. Information about the reasons for the proposed changes are provided herein, and in the quarterly
and annual reports for the WSIP that have been published since the last changes to WSIP were approved in April 2018; these reports are available on the SFPUC’s website (www.sfwater.org).

The SFPUC last adopted program-wide revisions to the WSIP, including revised program scope, schedule, and budget, on April 10, 2018, referred to as the “March 2018 Revised WSIP.” The current WSIP completion date under the March 2018 Revised WSIP is December 20, 2021. As of the date of this notice, the WSIP is over 98 percent complete.

During early 2020, WSIP Senior Management reviewed the status of the remaining WSIP projects and analyzed the forecasted schedules, budgets, and scopes for each project. Based on this analysis, the SFPUC has determined that the schedules for five WSIP projects should be extended with new completion dates as follows, in order to reflect current known construction schedules and remaining needs and requirements:

1. **WSIP Closeout Project - San Joaquin**: Extend completion date by 15 months to March 31, 2021
2. **Alameda Creek Recapture Project**: Extend completion date by 18 months to May 5, 2023
3. **Calaveras Dam Replacement Project**: Extend completion date by 15 months to March 31, 2021
4. **WSIP Closeout Project - Bay Division**: Extend completion date by 6 months to December 31, 2020
5. **WSIP Closeout Project - Peninsula**: Extend completion date by 3 months to August 5, 2021

The SFPUC does not recommend adjusting the budget for any of the projects at this time due to the uncertainty of potential cost changes. The SFPUC will continue to report any potential budget variances in the project forecasts until more accurate cost information is available. There are no proposed scope changes to any of the projects.

At this time, the SFPUC is not proposing revisions for the Regional Groundwater Storage and Recovery (RGSR) Project. However, the SFPUC anticipates that there will be a need for revisions with respect to the RGSR Project’s scope and schedule due to several complications that have developed during project construction and start-up, which the SFPUC is currently evaluating. The SFPUC anticipates that it will propose revisions for the RGSR Project for adoption by the Commission in approximately one year, and it will provide written notice not less than 30 days before the date that the Commission is to consider such proposed revisions. The SFPUC has been in communication with the Bay Area Water Supply and Conservation Agency (BAWSCA) concerning the potential need for revisions to the RGSR Project, and BAWSCA agrees with the SFPUC’s proposed approach. The SFPUC will continue to communicate with BAWSCA as it evaluates and develops potential revisions for the RGSR Project and will keep BAWSCA informed as further information becomes available. While the SFPUC evaluates and develops potential revisions for the RGSR Project, the forecasted project completion date for the project may trend beyond the current approved project completion date of December 30, 2021 until such changes are proposed to and adopted by the Commission in 2021.
The SFPUC recommends adopting the proposed revisions, discussed in further detail below, to extend the completion dates of the following five WSIP projects. The proposed revisions will extend the WSIP completion date from December 20, 2021 to May 5, 2023.

**CHANGE SUMMARY**

1. **WSIP Closeout Project - San Joaquin (Proposed 15-month Extension)**

   The current approved project completion date for the WSIP Closeout Project - San Joaquin is December 20, 2019. The SFPUC proposes to extend that completion date by 15 months to March 31, 2021. The proposed schedule revision will allow more time for the SFPUC's contractor to procure lithium batteries for the solar power facilities at the San Joaquin No. 4 Junction, Throttling Station at Knight's Ferry, and Oakdale Portal, which is expected to take 30 weeks. The extension allows for installation of the batteries in the fall and winter of 2020, with Project Closeout by March 31, 2021.

   Variances between the “2020 Proposed” and “2018 Approved” dates for various stages of the project are shown in the table below.

<table>
<thead>
<tr>
<th></th>
<th>2018 Approved</th>
<th>2020 Proposed</th>
<th>Variance at Completion (days)</th>
</tr>
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<td>Start</td>
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<td>Bid and Award</td>
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<td>05/09/17</td>
</tr>
<tr>
<td>Construction</td>
<td>09/03/19</td>
<td>12/20/19</td>
<td>05/01/18</td>
</tr>
</tbody>
</table>

2. **Alameda Creek Recapture Project (Proposed 18-month Extension)**

   The current approved project completion date for the Alameda Creek Recapture Project is November 3, 2021. The SFPUC proposes to extend that completion date by 18 months to May 5, 2023. The proposed schedule revision will accommodate the additional time needed to complete the California Environmental Quality Act (CEQA) review process for the project, including the certification of the Final Environmental Impact Report. The proposed schedule revision will also allow sufficient time to (1) complete environmental permitting, (2) incorporate recent design code changes into the design documents, (3) accommodate revisions to the pond operating protocol, (4) construct the facility, and (5) perform operational testing.
Variances between the “2020 Proposed” and “2018 Approved” dates for various stages of the project are shown in the table below.

<table>
<thead>
<tr>
<th>Alameda Creek Recapture Project</th>
<th>2018 Approved</th>
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<th>Variance at Completion (days)</th>
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<td>Construction</td>
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<td>01/15/21</td>
</tr>
<tr>
<td>Closeout</td>
<td>05/05/21</td>
<td>11/03/21</td>
<td>11/08/22</td>
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</tbody>
</table>

3. Calaveras Dam Replacement Project (Proposed 15-month Extension)

The current approved project completion date for the Calaveras Dam Replacement Project is December 20, 2019. The SFPUC proposes to extend that completion date by 15 months to March 31, 2021. The proposed schedule revision will allow for continuous monitoring of the new dam until the reservoir reaches its highest elevation of 756 feet. This monitoring is required by California Division of Safety of Dams (DSOD) and was postponed in 2019 due to unusually high precipitation during Winter 2018/2019. The proposed schedule revision is also needed to complete two punch list items that are weather dependent for the Fish Passage Facilities within the Alameda Creek Watershed, which is a sub-project to the Calaveras Dam Replacement Project. These items are: (1) repair of the debris rake/rack system during no or low flow in Alameda Creek (Spring/Summer 2020) and (2) completion of wet testing when the creek has sufficient water flow (Winter/Spring 2019/2020 or Winter 2020/2021, if necessary). In addition to the dam monitoring and facilities testing, several outstanding deliverable items for the Calaveras Dam Replacement Project, such as modification of the conductor and electrical breaker for the sump pump, removal and replacement of security hardware, and installation of the left spillway’s safety railing will be completed using a Job Order Contract.

Variances between the “2020 Proposed” and “2018 Approved” dates for various stages of the project are shown in the table below.
4. **WSIP Closeout Project – Bay Division (Proposed 6-month Extension)**

The current approved project completion date for the WSIP Closeout Project - Bay Division is June 30, 2020. The SFPUC proposes to extend that completion date by 6 months to December 31, 2020. The proposed schedule revision will allow for more time for the SFPUC’s contractor to mobilize for the Bay Division Pipeline (BDPL) Nos. 3 and 4 Site Drainage and Pipe Coating Repairs work, which is a sub-project to the WSIP Closeout Project - Bay Division. Extension of the schedule is also needed to address the challenges in coordinating with the shutdown for the CUW35302 Seismic Upgrade of BDPL Nos. 3 and 4 warranty work and to avoid any additional BDPL No. 3 shutdowns.

Variances between the “2020 Proposed” and “2018 Approved” dates are shown in the table below.

<table>
<thead>
<tr>
<th>WSIP Closeout - Bay Division</th>
<th>2018 Approved</th>
<th>2020 Proposed</th>
<th>Variance at Completion (days)</th>
</tr>
</thead>
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<td>Design</td>
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<td>06/30/20</td>
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<td>Bid and Award</td>
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<td>06/30/20</td>
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<tr>
<td>Construction</td>
<td>07/06/16</td>
<td>06/30/20</td>
<td>0</td>
</tr>
</tbody>
</table>

5. **WSIP Closeout Project – Peninsula (Proposed 3-month Extension)**

The current approved project completion date for the WSIP Closeout Project - Peninsula is May 19, 2021. The SFPUC proposes to extend that completion date by 3 months to August 5, 2021. The proposed schedule revision will accommodate contract delays and extensions necessary to complete all required work on the project and its multiple sub-projects. For example, more time is needed for the construction of the Lower Crystal Springs Dam (LCSD) Stilling Basin Connecting Channel sub-project, which has been delayed due to the rebid of the sub-project.
contract to combine all scope items (stilling basin, dissipation structure, and valve H-53) into one contract. The construction schedule for the North Parapet Wall Extension sub-project also requires an extension due to the contractor’s delays in submitting the cost proposal and the site-specific health and safety plan. Finally, the LCSD Security Assessment sub-project requires more time than previously planned to hire a consultant to perform the security assessment.

Variances between the “2020 Proposed” and “2018 Approved” dates for various stages of the project are shown in the table below.

<table>
<thead>
<tr>
<th>WSIP Closeout Project - Peninsula</th>
<th>2018 Approved</th>
<th>2020 Proposed</th>
<th>Variance at Completion (days)</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Start</td>
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</tr>
<tr>
<td>Planning</td>
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<td>Environmental</td>
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<td>Closeout</td>
<td>11/23/20</td>
<td>05/19/21</td>
<td>07/01/17</td>
</tr>
</tbody>
</table>
WHEREAS, On May 28, 2002, per Resolution No. 02-0101, this Commission approved a Long-Term Strategic Plan for Capital Improvements, a Long-Range Financial Plan and a Capital Improvement Program (CIP); and

WHEREAS, On November 5, 2002, San Francisco residents voted to approve Proposition A (Water System Improvement Revenue Bonds and Imposition of Surcharge on Retail Water Customers), a revenue bond measure to fund the CIP approved by the Commission on May 28, 2002; and

WHEREAS, On February 26, 2003, pursuant to the requirements of California Assembly Bill (AB) 1823, the San Francisco Public Utilities Commission (SFPUC) submitted to the California Department of Health Services (now the California Department of Public Health) a report outlining the projects, schedule and implementation plan for the CIP; and

WHEREAS, On November 29, 2005, per Resolution No. 05-0176, this Commission approved project-level changes to the CIP and by doing so endorsed the revised scope, schedule and budget of individual projects and renamed the program the Water System Improvement Program ("December 2005 WSIP"); and

WHEREAS, On February 26, 2008, per Resolution No. 08-0024, this Commission approved project-level changes to the WSIP and by doing so endorsed the revised scope, schedule and budget of individual projects ("December 2007 Revised WSIP"); and

WHEREAS, On July 28, 2009, per Resolution No. 09-0125, this Commission approved project-level changes to the WSIP and by doing so endorsed the revised scope, schedule and budget of individual projects ("June 2009 Revised WSIP"); and

WHEREAS, On July 12, 2011, per Resolution No. 11-0109, this Commission approved project-level changes to the WSIP and by doing so endorsed the revised scope, schedule and budget of individual projects ("June 2011 Revised WSIP"); and

WHEREAS, On June 12, 2012, per Resolution No. 12-0099, this Commission approved budget and schedule changes for three individual WSIP projects – New Irvington Tunnel, Bay Division Pipeline (BDPL) Reliability Upgrade – Pipeline ("BDPL No. 5") and Pulgas Balancing – Modification of the Existing Dechloramination Facility; and

WHEREAS, On October 9, 2012, per Resolution No. 12-0181, this Commission approved budget changes for four individual WSIP projects – San Joaquin Pipeline (SJPL) System, Tesla Treatment Facility, Vegetation Restoration of WSIP Construction Sites (new project), and Program Management; and

WHEREAS, On January 22, 2013, per Resolution No. 13-0020, this Commission approved budget and schedule changes for one individual WSIP project, Calaveras Dam Replacement Project (CDRP), after reviewing and considering the California Environmental Quality Act (CEQA) Findings and statement of overriding considerations that it previously adopted for the WSIP and CDRP approvals, along with the CEQA Findings contained in
Addendum No.1 to the CDRP Environmental Impact Report (EIR) issued by the Planning Department on December 13, 2012, and this Commission adopted those additional CEQA Findings for the CDRP modifications, which findings are incorporated in this Resolution by this reference; and

WHEREAS, On April 23, 2013, per Resolution No. 13-0060, this Commission approved project-level changes to the WSIP and by doing so endorsed the revised scope, schedule and budget of individual projects ("March 2013 Revised WSIP"); and

WHEREAS, On April 22, 2014, per Resolution No. 14-0065, this Commission approved project-level changes to the WSIP and by doing so endorsed the revised scope, schedule and budget of individual projects ("March 2014 Revised WSIP"); and

WHEREAS, On December 8, 2015, per Resolution No. 15-0263, this Commission approved schedule changes for six individual WSIP projects – San Joaquin Pipeline System, San Antonio Backup Pipeline, Seismic Upgrade of BDPL Nos. 3&4, BDPL Reliability Upgrade – Pipeline (BDPL No. 5), and Vegetation Restoration of WSIP Construction Sites; and

WHEREAS, On April 26, 2016, per Resolution No. 16-0071, this Commission approved scope, schedule, and budget changes to four WSIP projects – Alameda Creek Recapture Project, Calaveras Dam Replacement Project, Bioregional Habitat Restoration, and Watershed Environmental Improvement Program, and the addition of Closeout Projects to four WSIP regions – San Joaquin, Sunol Valley, Bay Division, and Peninsula ("March 2016 Revised WSIP"); and

WHEREAS, On February 14, 2017, per Resolution No. 17-0026, this Commission approved schedule changes to three WSIP projects – New Irvin Tunnel, Seismic Upgrade of BDPL Nos. 3&4, and Security System Upgrade; and

WHEREAS, On April 10, 2018, per Resolution No. 18-0052, this Commission approved project-level changes to the WSIP and by doing so endorsed the revised scope, schedule and budget of individual projects and a revised program completion date of December 20, 2021 ("March 2018 Revised WSIP"); and

WHEREAS, A Final Programmatic Environmental Impact Report was prepared for the WSIP ("PEIR") and certified by the Planning Commission on October 30, 2008 by Motion No. 17734, and thereafter, this Commission approved the WSIP and adopted findings and a Mitigation Monitoring and Reporting Program (MMRP), as required by the California Environmental Quality Act (CEQA), on October 30, 2008 per Resolution No. 08-0200, which findings are incorporated in this Resolution by this reference; and

WHEREAS, The PEIR and SFPUC Resolution No. 08-0200 have been made available for review by the SFPUC and the public, and those files are part of the record before this Commission; and

WHEREAS, This Commission has reviewed and considered the information contained in the PEIR, the findings contained in SFPUC Resolution No. 08-0200, and all written and oral information provided by the Planning Department, the public, relevant public agencies, SFPUC and other experts; and
WHEREAS, The SFPUC has completed environmental review of all but one of the individual WSIP projects (Alameda Creek Recapture Project), and is proceeding to complete the environmental review process for the remaining project, as authorized by and in accordance with CEQA; and

WHEREAS, The SFPUC in early 2020 reviewed the status of the remaining WSIP projects and analyzed the forecasted schedules, budgets, and scopes for each project, and determined that the schedules for five WSIP projects should be extended with new completion dates; and

WHEREAS, Water Code Section 73502(d)(2) requires that the City provide written notice, not less than 30 days prior to the date of a meeting of the City agency responsible for management of the Bay Area Regional Water System, that a change in the WSIP program is to be considered, and that all Bay Area wholesale customers shall be permitted to testify or otherwise submit comments at such meeting; and

WHEREAS, On March 13, 2020, the SFPUC posted a written notice that the Commission would consider proposed revisions to the WSIP at a public hearing on April 14, 2020 (“Notice of Public Hearing”), attached hereto as Attachment 1, which sets forth the SFPUC’s proposed revisions to the WSIP, referred to herein as the “March 2020 Proposed Revised WSIP,” and notified the Bay Area wholesale customers through the Bay Area Water Supply & Conservation Agency (BAWSCA) in writing that this Commission would consider changes to the WSIP at a public hearing on April 14, 2020; and

WHEREAS, The March 2020 Proposed Revised WSIP would extend the current approved project completion dates for the following five WSIP projects: Alameda Creek Recapture Project, Calaveras Dam Replacement Project, WSIP Closeout - San Joaquin Region, WSIP Closeout – Bay Division Region, and WSIP Closeout – Peninsula Region; and

WHEREAS, The March 2020 Proposed Revised WSIP would extend the current overall program completion date of December 30, 2021, which was approved by the Commission on April 10, 2018 as part of the March 2018 Revised WSIP, to the new date of May 5, 2023; and

WHEREAS, The March 2020 Proposed Revised WSIP does not include any proposed budget or scope changes for projects in the March 2018 Revised WSIP, which was approved by the Commission on April 10, 2018; and

WHEREAS, During the 30-day public review period since the SFPUC posted the Notice of Public Hearing, the WSIP Acting Director met with representatives of BAWSCA to discuss the proposed revisions to the WSIP; now, therefore, be it

RESOLVED, That this Commission finds that since the PEIR was finalized, there have been no substantial project changes and no substantial changes in project circumstances that would require major revisions to the PEIR due to the involvement of new significant environmental effects or an increase in the severity of previously identified significant impacts, and there is no new information of substantial importance that would change the conclusions set forth in the PEIR; and be it
FURTHER RESOVED, That this Commission hereby approves the March 2020 Proposed Revised WSIP, to extend the completion dates of five WSIP projects (Alameda Creek Recapture Project, Calaveras Dam Replacement Project, WSIP Closeout - San Joaquin Region, WSIP Closeout - Bay Division Region, and WSIP Closeout – Peninsula Region) and extend the overall program completion date of the WSIP from December 20, 2021 to May 5, 2023, as set forth in the Notice of Public Hearing dated March 13, 2020; and be it

FURTHER RESOLVED, That this Commission hereby directs staff to send a Notice of Change Report to the State Water Resources Control Board and the Alfred E. Alquist Seismic Safety Commission in compliance with Water Code Section 73502(d)(3).

I hereby certify that the foregoing resolution was adopted by the Public Utilities Commission at its meeting of April 14, 2020.

[Signature]
Secretary, Public Utilities Commission